

1. is X allowed to perform an action on a resource with a set of roles enabled?
2. is X allowed to enable a role?
3. with roles R_1, \dots, R_n enabled does X have at least the permissions of R_2 ?

permission policyset cannot be evaluated directly; it does not have constraints on the target

in RBAC, permission policysets may refer to other permission policysets to inherit permissions

a permission can require ^{having} multiple roles enabled; this can be done by specifying multiple targets in the role policyset